

The State of New Hampshire

Department of Environmental Services



Michael P. Nolin Commissioner

Kianoush Amini d/b/a Exeter Petroleum 455 Washington Street Brighton, NH 02135

Re: 158 Front Street, Exeter, NH UST ID # 0-110947 NOTICE OF PROPOSED ADMINISTRATIVE FINE NO. AF 04-049

September 7, 2004

I. Introduction

This Notice of Proposed Administrative Fine and Hearing is issued by the Department of Environmental Services, Waste Management Division ("the Division") to Exeter Petroleum, pursuant to RSA 146-C and Env-C 607. The Division is proposing that fines totaling \$9,400 be imposed against Exeter Petroleum for the violations alleged below. This notice contains important procedural information. Please read the entire notice carefully.

II. PARTIES

- 1. The Department of Environmental Services, Waste Management Division, is an administrative agency of the State of New Hampshire, having its principal office at 29 Hazen Drive, Concord, NH 03302.
- 2. Kianoush Amini, doing business as Exeter Petroleum ("Exeter") having a mailing address of 455 Washington Street, Brighton, MA 02135.

III. SUMMARY OF FACTS AND LAW SUPPORTING CLAIMS

- 1. RSA 146-C authorizes DES to regulate the installation, maintenance, operation, and closure of underground storage facilities. Pursuant to RSA 146-C:9, the Commissioner of DES has adopted New Hampshire Administrative Rules Env-Wm 1401 to set forth the requirements for underground storage facilities by "establishing criteria for registration and permitting, and standards for design, installation, operation, maintenance, and monitoring of such facilities."
- 2. RSA 146-C:10-a authorizes the Commissioner of the Department of Environmental Services ("DES") to impose administrative fines of up to \$2,000 per offense upon any person who violates any provision of RSA 146-C or any rule adopted under the provisions of this chapter. Pursuant to RSA 146-C:10-a, the Commissioner has adopted Env-C 607 to establish the schedule of fines for such violations.
- 3. Exeter is the registered facility owner of two underground storage tanks ("UST") at the "Facility", further identified as UST #0-110947, located on real property at 158 Front Street in Exeter, NH ("the Property").

- 4. The UST systems are subject to the requirements of RSA 146-C and Env-Wm 1401.
- 5. On April 10, 2003, a Division inspector conducted a compliance inspection at the Facility and noted compliance deficiencies which were identified in a report ("the Report") issued to the Facility representative at the time of the inspection.
- 6. The Report notified the Facility that compliance was to be achieved within 30 days of the date of the inspection and verification of compliance submitted to the Division within 45 days of the date of the inspection. The report was signed by John Thrippleton on behalf of the facility.
- 7. The Report also included a UST Facility Summary of Deficiencies identified at the time of the inspection. Among those deficiencies identified, the Division was not notified that the following were corrected within 45 days after the inspection was performed:
 - a. Correct inventory records were not being maintained;
 - b. The overfill protection devices for both USTs were not properly installed;
 - c. Annual tightness testing of the piping had not been performed;
 - d. The annual line leak detector test had not been performed;
 - e. The annual leak monitor test had not been performed; and
 - f. Piping for both USTs were not cathodically protected.
- 8. Env-Wm 1401.11(d) requires inventory monitoring be conducted and maintained on motor fuel, hazardous substance and bulk heating oil systems without secondary containment and leak monitoring for both tank and piping.
- 9. Env-Wm 1401.25(d) defines the manner in which the overfill protection devices shall be installed.
- 10. Env-Wm 1401.30(a) requires all pressurized piping without secondary containment and leak monitoring to be monitored for releases in accordance with Env-Wm 1401.30(c).
- 11. Env-Wm 1401.30(b) requires automatic line leak detectors to be tested annually to confirm that they are operating according to manufacturer's recommendations.
- 12. Env-Wm 1401.31(a) requires leak monitoring equipment and devices to be maintained in good working order at all times to continuously perform their original design function and shall be tested annually for proper operation in accordance with the manufacturer's requirements.
- 13. Env-Wm 1401.33(b) requires corrosion protection to be installed on regulated piping prior to December 22, 1998.

IV. VIOLATIONS ALLEGED AND PROPOSED ADMINISTRATIVE FINES

- 1. Exeter Petroleum has violated Env-Wm 1401.11(d) by failing to maintain accurate stock inventory records on both of the UST systems. For this violation, Env-C 607.05(a) specifies a fine of \$500 for each violation or \$1,000 for the Facility.
- 2. Exeter Petroleum has violated Env-Wm 1401.25(d) by failing to properly install overfill protection equipment on all both of the USTs. For this violation, Env-C 607.03(i) specifies a fine of \$200 for each violation or \$400 for the Facility.
- 3. Exeter Petroleum has violated Env-Wm 1401.30(a) by failing to conduct release detection for both UST piping systems. For this violation, Env-C 607.03)(j) specifies a fine of \$1,000 per requirement not met or \$2,000 for the Facility.
- 4 Exeter Petroleum has violated Env-Wm 1401.30(b) by failing to test the automatic line leak detectors annually on both of the UST systems. For this violation, Env-C 607.03(i) specifies a fine of \$1,000 for each violation or \$2,000 for the Facility.
- 5. Exeter Petroleum has violated Env-Wm 1401.31(a) by failing to maintain operation of leak monitoring equipment on both of the UST systems. For this violation, Env-C 607.05(d) specifies a fine of \$1,000 for each violation or \$2,000 for the Facility.
- 6. Exeter Petroleum has violated Env-Wm 1401.33(b) by failing to protect existing metal piping from corrosion no later than December 22, 1998 on both of the USTs. For this violation, Env-C 607.03(f) specifies a fine of \$1,000 for each violation or \$2,000 for the Facility.

The total fine being sought is \$9,400.

V. REQUIRED RESPONSE, OPPORTUNITY FOR HEARING

Pursuant to Env-C 601.06, Exeter is required to respond to this notice. Please respond no later than October 1, 2004, using the enclosed colored form.

- 1. If Exeter would like to have a hearing, please sign the appearance section of the colored form and return it to the DES Legal Unit, as noted on the form. A Notice of Scheduled Hearing will be issued.
- If Exeter chooses to waive the hearing and pay the proposed fine, please have the
 authorized representative sign the waiver (lower portion) and return it with payment of
 the fine to the DES Legal Unit.
- 3. If Exeter wishes to discuss the possibility of settling the case, please have the authorized representative sign the appearance and return it to the DES Legal Unit and call the DES Legal Unit to indicate Exeter's interest in settling.

Exeter is not required to be represented by an attorney. If Exeter chooses to be represented by an

attorney, the attorney must file an appearance and, if a hearing is held, submit proposed findings of fact to the person conducting the hearing.

VI. DETERMINATION OF LIABILITY FOR ADMINISTRATIVE FINES

Pursuant to Env-C 601.09, in order for any fine to be imposed after a hearing, the Division must prove, by a preponderance of the evidence, that Exeter committed the violations alleged and that the total amount of fines sought is the appropriate amount under the applicable statute and rules. Proving something by a preponderance of the evidence means that it is **more likely than not** that the thing sought to be proved is true.

If the Division proves that Exeter committed the violations and that the total amount of fines sought is the appropriate amount under the applicable statute and rules, then the fine sought will be imposed, subject to the following:

- * Pursuant to Env-C 601.09(c), the fine will be reduced by 10% for each of the circumstances listed below that Exeter proves, by a preponderance of the evidence, applies in this case:
 - 1. The violation was a one-time or non-continuing violation, and Exeter did not know about the requirement when the violation occurred, and the violation has not continued or reoccurred as of the time of the hearing, and any environmental harm or threat of harm has been corrected, and Exeter did not benefit financially, whether directly or indirectly, from the violation.
 - 2. At the time the violation was committed, Exeter was making a good faith effort to comply with the requirement that was violated.
 - 3. Exeter has no history of non-compliance with the statutes or rules implemented by DES or with any permit issued by DES or contract entered into with DES.
 - 4. Other information exists which is favorable to Exeter's case which was not known to the Division at the time the fine was proposed.

*****IMPORTANT NOTICE****

An administrative fine hearing is a formal hearing. Any hearing will be tape recorded, and all witnesses will testify under oath or affirmation. At the hearing, the Division will present testimony and evidence to try to prove that Exeter committed the violation(s) alleged above and that the fine(s) should be imposed. The hearing is Exeter's opportunity to present testimony and evidence that Exeter did not commit the violation(s) and/or that the fine(s) should not be imposed, or that the fine(s) sought should be reduced. If Exeter has any evidence, such as photographs, business records or other documents that believe show that Exeter did not commit the violation or that otherwise support Exeter's position, Exeter should bring the evidence to the hearing. Exeter may also bring witnesses (other people) to the hearing to testify on Exeter's behalf.

If Exeter wishes to have an informal meeting to discuss the issues, Exeter must contact the DES Legal Unit at (603) 271-6072 to request a prehearing conference.

Information regarding this proposed fine may be made available to the public via the DES Web page (www.state.nh.us.des). If Exeter has any questions about this matter, please contact the DES Legal Unit, at (603) 271-6072.

Anthony P. Giunta, P.G., Director DES Waste Management Division

Enclosure (NHDES Fact Sheet #CO-2002)

cc: Gretchen R. Hamel, Administrator, DES Legal Unit Michael J. Walls, Assistant Commissioner DES Jennifer J. Patterson, Sr. Asst. Attorney General, NHDOJ/EPB Public Information Officer, DES PIP Office Lynn A. Woodard, P.E., WMD UST Supervisor Thomas R. Beaulieu, WMD UST Chief Mark Antonia, WMD

*** RETURN THIS PAGE ONLY ***

KIANOUSH AMINI D/B/A EXETER PETROLEUM IS REQUIRED BY LAW TO RESPOND TO THIS NOTICE.

PLEASE RESPOND NO LATER THAN October 1, 2004

Please check the appropriate line and fill in the requested information below. <u>APPEARANCE</u> On behalf of Kianoush Amini d/b/a Exeter Petroleum	
I request to have a formal hearing	scheduled in this matter.
I request to have a prehearing cor	aference scheduled in this matter.
I would like to meet informally to	discuss the issues in this matter.
<u>WAIVER OF HEARING</u> On behalf of Kianoush Amini d/b/a Exeter Petroleum I certify that I understand the right to a hearing regarding the imposition of the proposed administrative fine and that I hereby waive those rights. The fine payment in the amount of \$9,400 paid to "Treasurer, State of New Hampshire" is enclosed.*	
Pursuant to Env-C 203.05 please provide	the following information:
Signature	Date
Name (please print or type):	
Title:	
Phone:	
RETURN THIS PAGE ONLY TO: Department of Environmental Services ~ Legal Unit	

Department of Environmental Services ~ Legal Unit Attn: Michael Sclafani, Legal Assistant 29 Hazen Drive, P.O. Box 95 Concord, NH 03302-0095

ENVIRONMENTAL

Fact Sheet



6 Hazen Drive, Concord, New Hampshire 03301 - (603) 271-3503 - www.des.state.nh.us

CO-2

2002

Administrative Fines of the Department of Environmental Services

The Commissioner of the Department of Environmental Services (DES) is authorized by several statutes to impose administrative fines for certain violations of those statutes. In order to implement this authority, the Commissioner has adopted rules which specify the procedures for notifying people that a fine is being proposed and which specify the fine amount for any given violation. These rules are identified as Chapter Env-C 600.

Administrative fine proceedings follow a defined path. The first step is for a Division of DES to issue a Notice of Proposed Fine. The Notice will inform you of the violations the Division believes you have committed, together with the dollar amount of the fine that is being proposed. At this point, a final decision as to whether to impose the fine has not been made ... the Notice simply initiates the proceeding. The Notice will also inform you that you have a right to have a hearing before a final decision will be made, and may give a date and time for the hearing.

The Notice you receive will have a page attached to it on which you can indicate whether you will attend a hearing or whether you are waiving your right to a hearing and paying the fine which has been proposed. YOU MUST COMPLETE AND RETURN THIS FORM. The worst thing you can do if you receive a Notice is to ignore it! Under the rules which have been adopted, the case can proceed even if you don't respond. In order to achieve the best result, you must participate in the process.

When you receive a Notice of Proposed Fine, if you are interested in trying to settle the case without going to a formal hearing you should contact the person identified in the Notice. Many fine cases are settled in this way, often with a lower fine, a payment schedule, and/or a suspended fine. The negotiations need to start soon after the Notice is received, though. Don't wait until the day scheduled for the hearing to ask about settling the case.

If the case proceeds to a hearing, the Commissioner will designate a person to serve as a hearing officer to preside at the formal hearing. The hearing officer will not have prior knowledge of the Division's allegations, and will be neutral insofar as the outcome of the case is concerned. At the hearing, the Division will be required to prove that the violation(s) occurred and that the proposed fine is warranted. You will have an opportunity to ask questions of (cross-examine) the Division staff, and also present your own evidence, including testimony of witnesses if you wish, to show why the fine should not be imposed.

(over)

After the hearing is over, the hearing officer will compile the record (i.e. all of the information that was received at the hearing) and will make a recommendation to the Commissioner as to whether or not the fine should be imposed. The Commissioner will make a decision based on the evidence and testimony, and the decision issued by the Commissioner will specifically state the reasons for the decision.

The rules adopted by the Commissioner require the proposed fine to be reduced in certain circumstances, which are listed at Env-C 601.09. These include that you have not previously violated a law or rule implemented by DES, or that you acted in good faith. The Commissioner also has the discretion to allow you to pay a fine on a payment schedule, and/or to suspend all or a portion of the fine conditional upon remedying the underlying violation or staying in compliance with DES requirements for a specified period of time.

Sometimes people are concerned that the findings and rulings made by the Commissioner might be used against them in a separate proceeding (for instance, if their neighbor sues them for damages arising out of the same violation(s) for which they are being fined). In such a case, DES has accepted payment of the fine with a specific denial of liability. This is like pleading "no contest" to a traffic ticket: you pay the fine assessed, but are not admitting that you did anything wrong.

This fact sheet is intended as a basic source of information concerning DES administrative fines. It is not intended to replace the laws and rules regarding administrative fines, but merely to provide a summary of them.

For more information contact the DES Legal Unit, PO Box 95, Concord, NH 03302-0095, (603) 271-6072.